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## PLATTE RIVER RECOVERY IMPLEMENTATION PROGRAM Water Advisory Committee Meeting Minutes

Lake McConaughy Visitors Center May 2, 2023

PRRIP Water Advisory Committee Meeting Attendees		
Name	Affiliation	Member or Alternate
Department of the In	terior	
Brock Merrill	U.S. Bureau of Reclamation (USBR)	Member
Mark Porath	U.S. Fish and Wildlife Service (USFWS)	Alternate
Matt Rabbe*	USFWS	Alternate
Drue DeBerry	USFWS	
State of Wyoming		
Bill Brewer	Wyoming Water Development Office (WWDO)	Alternate
Michelle Gess	Wyoming State Engineer's Office (WY SEO)	
Jay Smith	WWDO	
State of Colorado		
Kara Scheel	Colorado Water Conservation Board (CWCB)	Member
Emily Zmak	CWCB	Alternate
Andy Nicewicz	Colorado Attorney General's Office	
State of Nebraska		
Jennifer Schellpeper	Nebraska Department of Natural Resources (NDNR)	Member
Kari Burgert	NDNR	Alternate
Justin Ahern*	NDNR	
Avery Dresser	NDNR	
Ryan Kelly	NDNR	
Caitlin Kingsley	NDNR	
Stefan Remund	NDNR	
Upper Platte Water U	lsers	
Dennis Strauch	Pathfinder Irrigation District	Member
Colorado Water User	S	
Jon Altenhofen	Northern Water	Member
Kyle Whitaker	Northern Water	Member
Joe Frank*	Lower South Platte Water Conservancy District	Alternate
Jason Marks	Denver Water	
Downstream Water I	Jsers	
Cory Steinke	Central Nebraska Public Power and Irrigation District (CNPPID) – 2023 WAC Chair	Member
Brandi Flyr	Central Platte Natural Resources District (CPNRD)	Member
Jeff Shafer	Nebraska Public Power District (NPPD)	Member
Nolan Little	Tri-Basin Natural Resources District (TBNRD)	
Tyler Thulin	CNPPID	
Randy Zach	NPPD	

PRRIP Water Advisory Committee Meeting Attendees Environmental Entities			
Melissa Mosier	Audubon Great Plains	Member	
Carrie Roberts*	The Crane Trust	Member	
Rich Walters	TNC	Alternate	
<b>Executive Director's</b>	Office (EDO)		
Jason Farnsworth	Executive Director		
Seth Turner	Water Plan Coordinator		
Justin Brei	Engineering/Colorado Coordinator		
Libby Casavant	Hydraulic Engineer		
Kristen Cognac	Hydrogeologist		
Helen Davis*	Geospatial Analyst		
Sarah Fancher	Fluvial Geomorphologist		
Ed Weschler*	Water Resources Engineer		
Other Participants			
n/a			

### 6 7

## 8 Welcome and Administrative: Cory Steinke, 2023 WAC Chair

9 Introductions were made. There were no agenda modifications. There were no revisions to the
 10 original draft of the February 2023 WAC meeting minutes. Shafer made a motion to approve the
 11 minutes, second by Merrill. No objections, minutes approved.

12

- 13 Brief Water Updates: Seth Turner and Ed Weschler, EDO
- 14

## 15 Leasing, Recharge, and Recapture Projects:

\*Denotes virtual meeting participant.

16 Turner reported that construction of the pilot-scale recapture well network was substantially

17 completed in January. A final inspection walk-through was held on March 6, attended by the

18 contractor (J&G Dirt Works), construction administrator (Miller & Associates), TBNRD, and the

19 Program EDO. The project was complete after the contractor completed one pipeline repair later

20 that week. Recapture well pumping resumed during shortage conditions on March 31.

21 Cumulative pumping by the Program's 8 recapture wells in 2022 was about 630 AF through

- 22 April 27 (around 10-12 cfs).
- 23

24 There were no recent excess flows to divert for recharge, but CNPPID and NPPD secured new

25 temporary recharge permits from NDNR in March. Work on long-term surface water lease

agreements with CPNRD and NPPD was ongoing. Volumes in the Pathfinder accounts as of

April 25 included 14,318 AF in the Municipal Account and 8,488 AF in the EA. A preliminary

- estimate of Pathfinder Municipal Account lease volume was expected soon from the WWDO.
- 29
- 30 A project team led by Anderson Consulting Engineers was selected for the North Platte

31 chokepoint study.

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### **PRRIP – EDO FINAL**

#### 32 Platte Basin Hydrology:

Weschler reported that Grand Island flows have been below both target and median flows for 33 34 most of the year so far. There were ice conditions from mid-November through late-February, 35 and the USGS had not yet posted estimated flow data for that period.

- 36

37 Extreme drought conditions continued to persist in parts of the lower North Platte River basin in

38 the Nebraska panhandle and far eastern Wyoming. There was little change in drought conditions 39 in the South Platte River basin in Colorado since early February, with severe drought persisting

40 in the northeast corner of Colorado, and the rest of the basin generally in moderate drought to

- 41 abnormally dry.
- 42

43 Pathfinder Reservoir was at about 37% of capacity as of April 25 and Seminoe Reservoir was

44 around 44% full. Big inflows are expected this spring given high snowpack, which was 185-

- 190% of median in the upper North Platte and Sweetwater basins. Snowpack was also well 45
- above media in the North Platte/Laramie basin in Colorado and slightly above median in the 46
- 47 South Platte Basin.
- 48

#### 49 **Expanded Recapture RFP**: Seth Turner, EDO

50 Turner gave an overview of the forthcoming Request for Proposals (RFP) for the Expanded

- 51 Recapture Reconnaissance Study. The Program, State of Nebraska, and TBNRD are seeking to
- maximize the deficit-reduction benefits of groundwater recharge projects south of the Platte 52
- 53 River, including Phelps County Canal, Elwood Reservoir, and the Cottonwood Ranch broad-
- scale recharge project. This will be a reconnaissance-level study to evaluate opportunities to 54
- 55 install additional recapture wells, construct a gravity outlet from Elwood Reservoir to Plum
- 56 Creek, and tradeoffs associated with combinations of these two options. The gravity outlet piece
- 57 will likely focus on estimating safe conveyance capacity in Plum Creek and identifying
- 58 obstructions, land issues, etc.
- 59
- 60 The RFP is to be presented to the Finance Committee on May 30. If approved, the Governance
- 61 Committee will appoint a selection panel at the June 13-14 meeting. The RFP is expected to be
- 62 released on June 15, with a mandatory pre-proposal meeting on June 29 and proposals due on
- 63 July 18. The selection panel will complete an initial review by August 2. If needed, interviews
- would be around August 15-17, and a final consultant selection is to be made by August 24. 64
- 65
- 66 The project budget is \$200,000 and the project is expected to take about a year after a consultant 67 is selected.
- 68

#### 69 Lake McConaughy EA Update: Mark Porath, USFWS

- Porath said there is not a formal Annual Operating Plan (AOP) for the Lake McConaughy EA 70
- 71 this year, but the planned germination suppression release is the highest priority. Turner said the
- 72 germination suppression release will attempt to achieve 1,500 cfs flows at Grand Island
- throughout the month of June. In order to reach 1,500 cfs on June 1, the EA release will start no 73
- 74 later than May 25. Twice-weekly coordination calls between the USFWS, CNPPID, NPPD,



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- NDNR, and EDO were very effective last year and will be continued for the duration of the EA
- release this year. USFWS and the EDO will coordinate on a press release announcing the EA
- 77 release. Turner said the 2022 germination suppression release was nearly 80,000 AF, and if
- flows at Grand Island stay as low as they were recently, similar release volumes could be
- 79 expected this year.
- 80

There was discussion of the many factors considered when determining how much EA water to release, including the 8-day travel time from Lake McConaughy to Grand Island, capacities in the North Platte River (particularly at the chokepoint) and Sutherland Canal, irrigation demands, thunderstorm activity, etc. Steinke noted that NDNR has the difficult task of "coloring" water after it is released and dealing with the accounting to make sure EA water does not get diverted into canals. Scheel asked how long those adjustments can take. Steinke said usually a couple days, and Thulin added that it happens a lot at the start of EA releases because of changes to

- gains and losses when a lot of water is added to the river channel.
- 89

90 Farnsworth said this will be the last year for the current germination suppression test cycle,

- 91 which will be followed by comprehensive evaluation by the EDO. He said this drought is setting
- up much like that of the early 2000s. There was about 200 ft of channel width loss in 2002 and
- only half that much in 2022 after the germination suppression release. There is not much
- 94 mechanical work being done in the river channel, but there are a couple reaches with channel
- 95 splits that need to be dealt with. Phragmites spraying was discussed. Walters said about
- \$600,000 is being spent on spraying by helicopters and airboats each year, usually encompassing
  2,000-2,500 acres, but sometimes up to 4,000 acres, between Kingsley Dam and Columbus.
- Farnsworth added that there is really good GPS data from the spraying work.
- 99

Colorado Depletions Plan Updates: Kara Scheel, CWCB and Jon Altenhofen, Northern Water
 Scheel presented Colorado's North Platte River Basin report for 2022, including irrigated acres,
 population, and new post-1997 water uses. Total consumptive use (CU) in 2022 was less than
 the baseline CU by 23,536 AF.

104

105 Altenhofen presented Colorado's South Platte River Basin report for 2022. Assumptions for the

- analysis are updated every 5 years, most recently in 2020. Population in the basin has increased
- 107 by about 2.1% per year since 1997. Per capita water use has dropped to 0.1771 AF/person/year
- 108 (compared to 0.2504 AF/person/year in 2020). The South Platte Water Related Activities
- 109 Program (SPWRAP) collects assessments (\$1.26 per tap in 2022) to pay for Colorado's water
- 110 obligations to the Program. Aerial imagery is used to track irrigated acres. After the 2002
- 111 drought, about 100,000 irrigated acres and 900 wells were lost in the South Platte Basin, with
- 112 many of the wells shut down because of inadequate augmentation. There are still about 5,000
- 113 wells in the South Platte Basin, but irrigated acreage is about 170,000 acres less than in 1997.
- 114
- 115 Colorado's Plan for Future Depletions (CPFD) mitigates for depletions at the CO-NE state line
- due to population growth. In 2022, May and June depletions were 2,351 AF (average 2,270 AF



- since 2007) and replacement supplies from managed groundwater recharge accretions were
- 118 3,027 AF (average 4,937 AF since 2007).
- 119
- 120 Altenhofen also gave an update on Colorado's Tamarack 1 project, which was the state's initial
- 121 water project contribution to the Program. Accretions from managed groundwater recharge are
- 122 credited to Tamarack 1 when they reach just past the CO-NE state line and there are both no
- river calls in Colorado and there are target flow deficits in Nebraska. From 2007-2022,
- 124 SPWRAP paid about \$9.1 million for CPFD and Tamarack 1 creditable supplies.
- 125
- 126 Tamarack 1 credits at the state line were 7,601 AF in 2022 and averaged 8,255 AF from 2008-
- 127 2022. There were frequent target flow deficits in Nebraska in 2022, but there was also a call on
- 128 the South Platte in Colorado about 50% of the time versus 20% typically. These calls resulted in
- 129 the river being swept and accretions not reaching the state line. As a result, there was a decline
- 130 in shortage reduction credits even though the actual magnitude of shortages was greater in 2022.
- 131

# 132 **Federal Depletions Plan Update:** Matt Rabbe, USFWS

- 133 Rabbe reported that 5 tiered consultations relying on PRRIP coverage were completed in 2022,
- all in Wyoming. There was one Federal depletion for a project in Colorado in 2022, but
- 135 consultation was not completed because relevant MOAs need to be updated. Reporting and
- 136 offsets were still consistent with PRRIP coverage. Since 2007, there have been 222 total tiered
- 137 consultations. Rabbe noted that the EDO compiled a database of tiered consultations that was
- 138 posted to the Program website last year and will be updated before the June GC meeting.
- 139
- 140 Nebraska Depletions Plan Update: Jennifer Schellpeper and Kari Burgert, Nebraska DNR
- 141 Schellpeper presented an extensive review of Nebraska New Depletion Plan (NNDP)
- 142 requirements, including the overarching premises of the NNDP, water uses not subject to the
- 143 NNDP, and implementation tasks. Detailed information was included in a slide presentation that
- 144 will be posted to the Program website. Schellpeper also reviewed the 2019 Nebraska Basin-
- 145 Wide Plan and Integrated Management Plans (IMPs). A Robust Review update is underway in
- 146 2023 and will be updated again in 2027. Overall, Nebraska has completed all tasks required in
- 147 the NNDP, Nebraska is mitigating post-1997 water uses through various management actions,
- 148 and the IMPs will result in statewide compliance exceeding post-1997 mitigation requirements
- 149 by 2029.
- 150
- 151 Altenhofen asked when it will be appropriate for the proposed Perkins County Canal to be
- assessed in the context of the NNDP, since it is a post-1997 project and the Program will want to
- 153 understand how it will replace depletions. Schellpeper said that she does not know the details of
- 154 the Canal timeline, but that Jesse Bradley is the NDNR lead for that project and could discuss
- 155 those details with WAC members.
- 156
- 157 Burgert presented Nebraska's annual update on 2021 permitted activities (2021 instead of 2022
- because of the way Nebraska's reporting cycle is set up). In 2021, water use permits issued by
- the NRDs and NDNR included 60 groundwater transfers, 47 groundwater wells, 8 groundwater



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- 160 variances, and 10 surface water permits. These included uses both within and upstream of the
- 161 Program's Associated Habitat Reach. The 10 surface water permits were all temporary recharge
- 162 permits. Analyses show that mitigations will exceed new uses through 2032. Altenhofen asked
- 163 how Nebraska is replacing depletions. Schellpeper said much is done through irrigation
- retirements and buydowns as well as the recharge of excess flows.
- 165

## 166 **Wyoming Depletions Plan Update**: Michelle Gess, WY SEO

- 167 Gess reported that Wyoming continues to meet its depletions obligations. For Baseline No. 1,
- 168 Wyoming complied with the Modified North Platte Decree intentionally irrigated acres
- 169 limitations for the 2022 irrigation season. For the sub-basin above Guernsey Reservoir, there
- 170 were 190,212 intentionally irrigated acres, well below the 226,000-acre benchmark. Kendrick
- 171 Project irrigation complied with the 24,249-acre limit.
- 172
- Baseline No. 2 looks at irrigation, municipal, industrial, rural domestic, retired/mitigation uses, and post-1997 new water uses. Aggregate water uses remained below baseline limits in water
- 175 year 2022, with underruns translated to the state line of 50,937 AF for the irrigation season and
- 176 5,507 AF for the non-irrigation season. For Baseline No. 3, post-1997 storage in the South Platte
- 177 River Basin of Wyoming totaled 80.56 AF.
- 178

# 179 Additional Business: Cory Steinke, 2023 WAC Chair

- 180 Turner gave a preview of the water projects tour that would start after lunch. The tour was to
- 181 visit 12 sites between Kingsley Dam and the Program's Cottonwood Ranch broad-scale recharge
- and recapture projects, including key infrastructure in the CNPPID and NPPD power andirrigation systems.
- 184
- 185 2023 WAC Meeting Schedule: August 1, October 24. Locations (in-person or virtual TBD).
- 186

# 187 <u>Action Items</u>

- 188189 General WAC
- 190 N/A
- 191
- 192 ED Office
- Post Weschler and Schellpeper presentations to the website.