



1                                   **PLATTE RIVER RECOVERY IMPLEMENTATION PROGRAM**  
2                                   **Governance Committee Meeting – Special Session on Draft FY14 PRRIP Budget**  
3                                   DIA Country Inn & Suites – Denver, CO  
4                                   November 20, 2013

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6                                   **Meeting Attendees**

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8                                   **Governance Committee (GC) Table**

9                                   **State of Wyoming**

10                                  Mike Besson – Alternate

11                                  Greg Lanning – Alternate

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14                                  **State of Colorado**

15                                  Don Ament – Member

16                                  Suzanne Sellers – Alternate

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18                                  **State of Nebraska**

19                                  Jim Schneider – Member

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21                                  **U.S. Fish and Wildlife Service (Service)**

22                                  Mike Thabault – Member

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24                                  **Bureau of Reclamation (BOR)**

25                                  Gary Campbell – Member

26                                  Brock Merrill – Alternate

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28                                  **Environmental Entities**

29                                  Marian Langan – Member

30                                  Bill Taddicken – Member

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32                                  **Upper Platte Water Users**

33                                  Dennis Strauch – Member

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35                                  **Colorado Water Users**

36                                  Alan Berryman – Member

37                                  Kevin Urie – Alternate

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39                                  **Downstream Water Users**

40                                  Brian Barels – Member

41                                  Don Kraus – Member

42                                  Mark Czaplewski – Member

43                                  Kent Miller – Member

**Executive Director’s Office (EDO) Staff**

Jerry Kenny, Executive Director (ED)

Bridget Barron

Jason Farnsworth

Bruce Sackett

Sira Sartori

Chad Smith



44 **Welcome & Administrative**

45 Ament called the meeting to order at 9:00 a.m. Mountain time and the group proceeded with introductions.

46

47 **PRRIP FY14 Budget and Work Plan**

48 Kenny discussed the latest draft of the FY14 budget and work plan and the current status of several line  
49 items in the budget. Campbell said as of today there is a 50/50 chance Congress will pass a budget. But,  
50 it appears we may hit sequester and a Continuing Resolution again for this year which means more budget  
51 cuts. Campbell said in looking at the draft FY14 budget, he is looking at what floors need to be met to  
52 move into the Second Increment. BOR has looked through each line item and did so with an awareness of  
53 the likelihood of federal dollars declining each year. BOR sees J2 as the primary project, so that is off the  
54 list of cutting the budget. Campbell estimates there will be a maximum of \$11.7M available in FY14 to  
55 put toward the Program outside of the J2 project. Campbell has asked for more dollars for the Program that  
56 may be available to be obligated quickly in future years for J2. So, BOR is looking at what we have to do  
57 to meet Program goals versus what we want to do. Kenny said that means we are looking at needing to  
58 reduce the FY14 budget by about \$1.3M as it is portrayed now.

59

60 Kenny and EDO staff walked through the draft FY14 budget line by line. Czaplewski asked how the sale  
61 of excess land would figure into FY14 costs. Sackett said there may be roughly \$1.7M that could come  
62 back to the Program from the sale of excess land, but the EDO would recommend keeping that in the NCF  
63 to use for the potential acquisition of the palustrine wetland. Kenny said the budget estimate is what we  
64 think we need, but it does not reflect potential income from land sale. There is virtual certainty those  
65 properties will be exceded in 2014, and the \$1.7M has a high degree of confidence. That would exceed  
66 the amount that needs to be cut from the overall budget. Barels asked if there is revenue that would come  
67 of land being managed for agricultural purposes. Kenny said yes and that potential revenue has not been  
68 factored into the draft budget either. Sackett said that number will go down if we sell agricultural properties.  
69 Barels said we should show these revenue items in the budget. Besson asked if there is a timing issue.  
70 Sackett said taxes are due January 1 and are delinquent in April and August. Kenny said we generally pay  
71 taxes in full in May. Besson said we would still need some budget to avoid being delinquent. Kenny said  
72 there is a tabulation of the income in Appendix A. Besson asked if previous years' revenues is sitting in  
73 the NCF earning interest. Kenny said no, that money goes back to the funding entities.

74

75 Barels asked about unliquidated obligations (UO). Kenny said the only money carried over into the next  
76 fiscal year is money obligated through an existing contract that has not yet been invoiced. Moving into  
77 2014, the UO numbers appear to be small. Kraus said you could add another column for income, or could  
78 reduce the LP-3 number to \$500,000 or so and mention that you expect a certain amount of income through  
79 land sales. The main question is timing, particularly if we would need to buy the palustrine wetland before  
80 the land sales were complete and the associated revenue dollars were available. Sackett said the negotiation  
81 on the palustrine wetland have been such that he cannot say when it will be finalized. An auction time has  
82 been set for the excess Leaman ground in January, and the expectation is that will bring in about \$200,000.

83

84 Campbell said we should keep income and budgeting separate for auditing purposes and to be able to show  
85 where federal dollars are going. Campbell said he would support acquisition of the 160 acres of palustrine  
86 acres, but J2 is still the highest priority project. Thabault said we should split LP-3 to show what is a must-  
87 do (taxes, etc.) and then split off acquisition to show that any income will be spent on land or water  
88 acquisition. Campbell said he would support \$1.5M for this line item to make sure we can acquire the  
89 palustrine wetland, but will not support the roughly \$500,000 estimated that would be needed to acquire  
90 the 120 acres of complex fill-in acres. Thabault asked what the management implications are of not



91 acquiring that land. Kenny said it would be a case-by-case situation, but if we pass on the fill-in acres we  
92 would not cause irreparable harm to the land goals. But, sometimes when we pass on land we end up  
93 passing on it for a generation.

94  
95 Kenny said LP-3 will be reduced to \$1.5M, so we still need to find about \$800,000 by which to reduce the  
96 FY14 budget.

97  
98 Kenny said Central is open to annual payments instead of a lump-sum payment for the NCCW. Kraus said  
99 he is talking with his Board this Friday and should be able to report to Kenny and the GC next week  
100 regarding what direction his Board wants to go with this. Kenny said there has been some discussion about  
101 reducing future payments if all the water paid for is not received. Kraus said that idea is still under  
102 discussion and there is a complex relationship between the average costs of projects, zero delivery years,  
103 and whether there are annual yields from all projects or not. Kenny said there is still debate about costs  
104 versus annual yields. Kraus said a lot of this languages is in the FERC license and doing something different  
105 will require all parties to agree. Schneider said he questions the step of paying for water that is already  
106 going down the river. Kraus said this issue is the Program would get the “controllable” part of the water  
107 and be able to use it as part of the Environmental Account; right now, there is no control of water coming  
108 from conservation projects that is already going down the river.

109  
110 Campbell asked about WP-4f(i) and WP-4b(ii); they seem like they are the same items. Kenny said 4b(ii)  
111 is for groundwater recharge, while 4f(i) is for surface water. Kenny said there is no agreement in place  
112 with CPNRD and they are re-thinking the surface water number. At this time, we are talking about honoring  
113 that price this year for groundwater recharge, and all the water would be groundwater recharge in 2014 as  
114 well. Campbell asked if in 2014 we will do groundwater recharge with CPNRD but not the surface water  
115 with CPNRD. Kenny said there is a permit application in with the Nebraska DNR for the surface water,  
116 and CPNRD has the infrastructure under construction to return the water. So, we may get surface water in  
117 2014 or we may not depending on the permit and when the construction gets completed.

118  
119 Thabault asked if LiDAR and/or aerial photography could be used in place of the field work completed  
120 through geomorphology and vegetation monitoring. Smith said that was being looked at as a possible way  
121 to reduce effort and costs in the future but still have the right high-quality data necessary for Program  
122 decision-making. Czapski said TP-1 (tern and plover monitoring) is another line item that should be  
123 evaluated as to whether methods, extent, etc. could be pared down to help save money in the future. Smith  
124 agreed and said that would be evaluated in 2014. Campbell asked if we had talked with WAPA about  
125 funding sources for help with continued whooping crane telemetry. The week after the GC meeting in  
126 Denver he will be with the BOR and WAPA regional directors and volunteered to try to set up a meeting  
127 with them and the Program. Kenny and Smith agreed that would be a helpful step. Campbell said the  
128 Program should consider moving the AMP Reporting Session to late September or into November to avoid  
129 the beginning of the next federal fiscal year. Smith agreed and said the 2014 AMP Reporting Session would  
130 be held in September.

131  
132 Besson said he felt peer review was vital for the Program and should proceed full steam ahead. There could  
133 be some scaling back with careful selection of which items are priority to be reviewed if necessary for  
134 budgetary reasons. Thabault said for the ESA, “best available science” is a broad category and can include  
135 a large range of items. How much weight is given to each item depends on the kind of peer review,  
136 publication, or other review it has undergone.

137



138 Kenny asked Merrill what rate should be used to calculate the line item budget necessary for GFC-1. Merrill  
139 explained the process and said he would work with Diane at the NCF to develop the best number, but he  
140 agreed with Kenny that the current estimate of \$250,000 is a good estimate to use at this point.

141  
142 Kenny said he would look for roughly \$600,000 in additional adjustments in the Water Plan budget to add  
143 to cuts discussed today in the Land Plan (\$500,000), the Adaptive Management Plan (\$200,000), and the  
144 WP-4(h) (\$60,000) to get to the level of total cuts necessary for FY14.

145  
146 Kenny said the federal ASAP system should be functional before the next payment request is submitted, so  
147 at that time all money would be taken from the federal side and the catch-up of the \$1M expended from  
148 state funds would begin.

149  
150 Barel asked if J2 could be done in four payments instead of three. Kenny said the three payment schedule  
151 was based on construction beginning in 2016; adding another payment would extend the construction  
152 completion date to very close to the end of the First Increment.

153  
154 Kenny asked for GC thoughts on the price of \$190/AF for the NPPD surface water lease. Schneider said it  
155 is an issue of cost and necessary volumes.

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157 **Future Meetings & Closing Business**

158 Next GC meeting:

- 159 • December 3-4, 2013 @ Denver, CO at the Warwick Hotel

160 **Meeting adjourned at 12:14 p.m. Mountain time.**

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162 **Summary of Action Items/Decisions from November 2013 GC meeting**

- 163 1) Directed the EDO to edit the draft FY14 PRRIP work plan and budget as described above for discussion  
164 and approval at the December 3-4, 2013 GC meeting.

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